BILL NO. X-80-07- /8

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RESOLUTION NO. R- 62-80

A RESOLUTION of the Common Council setting forth the policy of the City in regard to the annexation of the Stone Pointe Village Area.

WHEREAS, the annexation of territory to the City is a legislative function; and,

WHEREAS, the Common Council is called upon in the preparation of the City budget to provide for the furnishing of municipal services to the entire City including the newly annexed areas; and

WHEREAS, the Common Council desires that newly annexed areas receive the full measure of municipal services; and,

WHEREAS, the Common Council has before it an Ordinance for the annexation of Stone Pointe Village annexation area, more specifically:

A part of the Southwest Quarter, Section 12, Township 31 North, Range 12 East, Allen County, State of Indiana, more particularly described as follows:

Beginning at a point 1,421.8 feet north of the centerline of Cook Road and 30 feet east of the centerline of Coldwater Road; thence North 00 degrees, 38 minutes, 40 seconds West a distance of 166.0 feet along the east right-of-way of Coldwater Road to the southerly boundary of Carlisle Place as recorded in Plat Book 21, Page 39, in the Office of the Allen County Recorder; thence North 89 degrees, 12 minutes, 53 seconds East a distance of 805.73 feet; thence South 26 degrees, 50 minutes, 50 seconds East a distance of 212.62 feet to a point on the northerly boundary of land annexed per Ordinance No. X-02-79; thence South 89 degrees, 06 minutes, 20 seconds West a distance of 656.27 feet to a point which is on an arc of a circle with a radius of 50.0 feet; thence southwesterly, westerly and northwesterly on a curve concave to the north, having a radius of 50.0 feet, a distance of 130.9 feet to a point, said point being derived by a chord of 96.59 feet, having a bearing of North 75 degrees, 53 minutes, 40 seconds West; thence South 89

degrees, 06 minutes, 20 seconds West a distance of 150.0 feet to the Point of Beginning; containing 3.7 acres, more or less, and subject to easements of record.

ALSO:

Beginning at the northwest corner of Lot Numbered 122 in Wheatridge, Section I, as recorded in Plat Book 42, Page 118, in the Office of the Allen County Recorder; thence North 71 degrees, 18 minutes, 09 seconds West a distance of 61.96 feet along the boundary per annexation ordinance No. X-02-79; thence North 00 degrees, 53 minutes, 40 seconds West a distance of 99.16 feet; thence South 26 degrees, 50 minutes, 50 seconds East a distance of 133.38 feet to the Point of Beginning, containing 0.07 acres, more or less, and subject to easement of record.

The intent being to include all real property known as Stone Pointe Village that was not previously annexed in Ordinance No. X-02-79.

BE IT THEREFORE, RESOLVED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:

SECTION 1. That in the case of the Stone Pointe Village annexation it is the policy of the City of Fort Wayne to follow the provisions of Common Council Resolution No. R-56-79 with regard to the provision of non-capital and capital services to the annexation area.

SECTION 2. That it is the policy of the City to follow the annexation fiscal plan for said described territory as prepared by the Department of Community Development and Planning.

SECTION 3. That said plan sets forth the cost estimates of the services to be provided, the methods of financing these services, the plan for the organization and extension of these services to be provided, and delineates the planned services of a non-capital nature, including police protection, fire protection, street and road maintenance, and other non-capital services which are normally provided within the existing corporate boundaries, that will be provided to the annexed territory

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 within one (1) year from the effective date of annexation. These services will be provided in a manner which is equivalent in standard and scope to those non-capital services provided to areas within the City which have similar topography, patterns of land utilization, and population density. The plan delineates the capital improvement services to be provided within three (3) years of annexation. These services are to be provided to the annexed territory in the same manner as they are provided to areas within the City which have similar topography, patterns of land utilization, and population density, and in a manner consistent with federal, state and local laws, procedures and planning criteria. The plan includes a plan for hiring employees of other governmental entities whose jobs will be eliminated by this annexation.

SECTION 4. Said plan is hereby approved and adopted by the Common Council and shall be in force upon the effective date of the Stone Pointe Village annexation ordinance.

APPROVED AS TO FORM AND LEGALITY JULY 3, 1980.

JOHN E. HOFFMAN City Attorney

Read the fir seconded by by title and refer: Plan Commission for due legal notice, a Indiana, on	st time in	full and, and Committee dation) ar noil Chamb	on motion by duly adopted, a constant of Public Hear pers, City-Con	read the read the ing to be not Buildi	second time (and the City held after .ng, Fort Wayne, day of
DATE: 2-	-8-80		CHARLES W.	westerman	Pesterne
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Charles W. Westerma			(SEAL)) nes Li	Lies .
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the 13th	_day.or	augu	, 19 8 0	, at the	e hour of
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Approved and	signed by	me this _	180		_day of August
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			WINFIELD C. MAYOR	MOSES, JR.	

REPORT OF THE COMMITTEE ON ANNEXATION
WE, YOUR COMMITTEE ON ANNEXATION TO WHOM WAS REFERRED AN
ORDINANCE A RESOLUTION of the Common Council setting forth the
policy of the City in regard to the annexation of the Stone
Pointe Village Area <
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HAVE HAD SAID ORDINANCE UNDER CONSIDERATION AND BEG LEAVE TO REPORT
BACK TO THE COMMON COUNCIL THAT SAID ORDINANCE
M DOTAT
MARK GIAQUINTA, CHAIRMAN
DONALD J. SCHMIDT, VICE CHAIRMAN
JAMES S. STIER LINE
PAUL M. BURNS
SAMUEL J. TALARICO
G-12-90 CONCURRED IN
DATE CHARLES W WESTERMAN CITY CLERK



THE CITY OF FORT WAYNE

CITY-COUNTY BUILDING • ONE MAIN STREET • FORT WAYNE, INDIANA 46802 city plan commission

29 July 1980

TO: The Common Council

FROM: Paul Norby, Director of Planning - Community Development & Planning

SUBJECT: Stone Pointe Village Voluntary Annexation

Gentlemen and Mrs. Schmidt:

At the July 28, 1980 business meeting the City Plan Commission recommended DO PASS for the Stone Pointe Village annexation, R-80-07-18 and X-80-07-17.

The Commission's recommendation, the annexation fiscal plan and the appropriate resolution and ordinance are attached for your consideration.

The annexation has been petitioned for by the sole owner of the 3.77 acres effected. Although the land is vacant, the Plan Commission has approved a rezoning to allow apartment buildings.

Without annexation, the city limits would split three of the apartment structures to be constructed as part of Stone Pointe Village. Annexation would eliminate the resulting service provision problems at a small first year cost to the City. In fact, the City would receive a net gain of revenue over costs once property taxes are received from the area.

Please inform us of the date of Committee discussion so that we will be available to answer your questions.

APN:pb

CC: John Logan, Council Attorney Charles Westerman, City Clerk File

Attachments



THE CITY OF FORT WAYNE

CITY-COUNTY BUILDING • ONE MAIN STREET • FORT WAYNE, INDIANA 46802 city plan commission

29 July 1980

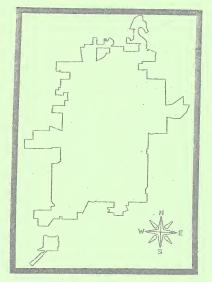
TO: The Common Council City of Fort Wayne

RESOLUTION

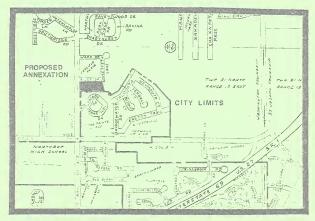
OF THE

CITY PLAN COMMISSION

BE IT HEREBY RESOLVED that the City Plan Commission recommends DO PASS for the Stone Pointe Village annexation, Annexation Bill No. X-80-07-17 and Resolution No. R-80-07-18.



VILLAGE
ANNEXATION
city of
fort wayne



INTRODUCTION

The Stone Pointe Village Annexation was petitioned for in June of 1980 by the owner of the effected territory. Current plans are to build part of Stone Pointe Village, Phase II in the area.

The present City Limits split Phase II and without annexation several of the proposed apartment structures would also be split by this line. Annexation would simplify the provision of municipal services to these structures and the entire apartment complex.

All of the property owners petitioned for annexation and the area is contiguous to the City, so the voluntary annexation criteria of I.C. $18-5-\dot{1}0-23$ are met.

As required by Common Council Resolution R-56-79, this annexation fiscal plan has been prepared. It describes the area, sets forth a plan for providing municipal services and summarizes the financial impact of annexation upon the City.

BASIC DATA

1. Location

The area proposed for annexation is located north of the City, east of Coldwater Road and north of Cook Road in Washington Township. (Map I)

2. Size

3.77 acres

Population/Density

The area is currently vacant. With current site plans, annexation would affect approximately 46 dwelling units and 100 people.

Buildings

According to the site plan for Stone Pointe Village Phase II, four apartment structures will be built in the area to be annexed. Only one structure will be located on land that is entirely outside the City.

5. Land Use

	Use	Area	Percentage
Current	vacant	3.77 acres	100 %
Proposed	Multi-family	3.77 acres	100 %

6. Zoning

Percent	County Zone	Description	City Zone	Description
100 %	RSP1	Planned Single	R1	Single Family

A petition for rezoning the land to R3 under the extraterritorial jurisdiction granted to the City Plan Commission by the County Commissioners has already been filed with City Council. A rezoning ordinance will be reviewed by the City Plan Commission and then sent to Council for a decision.

7. Planning

The effected territory is well within the area proposed for annexation by the City's <u>Annexation Policy and Program Study</u>. All of Stone Pointe Village Phase I and part of Phase II were annexed under X-02-79, Wheatridge.

When X-02-79 was approved, the owner had not decided yet on the nature of the land use. After annexation, plans were made for Phase I and II of Stone Pointe Village. The City Plan Commission was given extraterritorial planning jurisdiction to facilitate development of the entire site. As a matter of policy the City Plan Commission has been more willing to take on such jurisdiction when annexation, usually voluntary, was also in the works. This annexation conforms to such a policy.

Without ammexation, service provision could suffer duplication and waste because structures would be split by the corporate limits. Annexation would clearly establish emergency service responsibility with the City, and as shown, services can be realistically extended to the area. It would have other general benefits pertaining to tax base growth, tax burden equalization, and the community viability that follows.

Community Development and Planning, Annexation Program and Policy Study, 1976.

MUNICIPAL SERVICES

In 1979 the Fort Wayne City Council adopted Resolution No. R-56-79 that set forth a policy for providing municipal services to annexed areas. This plan follows the directives of R-56-79 which are based on State Annexation Law, in particular I.C. 18-5-10-25 (c).

Under current plans, four apartment buildings will be located in the annexation area. Three of the four will be sited on the present City limits. Consequently, the effects of annexation cannot be precisely determined. Certain services would be provided to all the apartments even without annexation. For example, BMS might respond to all calls from the complex just to be sure that there are no problems with misiudeine where the boundary is.

Although construction is expected to begin in Fall of 1980, with occupancy in 1981, it is possible that the apartment structures will not materialize, or will not be completed until after 1981. Such a development would not effect the City's committement to providing services that are equivalent in standard and scope to those provided similar areas already within the city.

Municipal services are analyzed in terms of the needs of the Stone Pointe Village Annexation area and the costs of providing the services to the area. As required by Indiana law, services will be provided in a manner that treats the Stone Pointe Village area the same way as similar areas in the City are treated. Services will be at City standard, and, where necessary for items such as new utility service, the standard service provision processes will be used just as they are used elsewhere in the City of Fort Wayne.

The City of Fort Wayne will provide police and fire protection, emergency medical service, traffic control, solid waste collection, and street and road maintenance immediately upon annexation. Street lighting and street construction will be provided in accordance with the standard processes of the City, which can include property owner petitioning and financial participation. The water, sever and drainage services of the Fort Wayne City Utilities will be made available to the area in conformance with relevant State law and Utility policies. The Park facilities of the City will be available to residents with park development in the area contingent upon the park planning standards and methods used throughout the community. The specifics of implementing these services in the Stone Pointe Village annexation are presented in the following reports.

This is a plan to provide municipal services, which the City of Fort Wayne is committed to do. The exact implementation details may change as needs are re-evaluated and services re-allocated throughout the entire city. Standard City policy could also change, necessitating change in the mammer and amount of service provided. Regardless of the change in details, the services will be provided to the Stone Pointe Village area in the same manner and level that they are provided elsewhere in the City.

Once the annexation becomes effective the departments of the City of Fort Wayne will be notified so that they can appropriately modify their areas of jurisdiction. Then this plan can be implemented.

Police

The Fort Wayne Police Department will become responsible for servicing the Stone Pointe Village area immediately upon annexation. This service generally includes the prevention and detection of criminal offenders, assistance for those who cannot care for themselves or who are in danger of physical harm, the resolution of day to day conflicts among family, friends and neighbors, and the creation and maintenance of a feeling of security in the Community. The Police Department is also involved in legal work such as participation in court proceedings and protection of constitutional guarantees. Furthermore, it is responsible for the control of traffic and the promotion and preservation of civil order.

The location, size and character of the area to be annexed and of all of Stone Pointe Village have been analyzed by the Police Department and an estimate made of the cost of providing police service to the complex and to the annexation area. Police service is already being provided to the part of Stone Pointe Village in the City. The rest can be served by extending Police District #1. Ten (10) trips a day will be the maximum required to serve the complex. There will be daily variations and the Chief of Police will routinely monitor service delivery and make necessary adjustments in patrol districts, patterns and manpower.

Using an average of ten (10) patrols daily and calculating the cost of this in officer time and equipment used, it would cost \$8,050 a year to serve the entire complex. The annexation area includes fifteen percent (15%) of Stone Pointe Village. Therefore, its share of the cost is approximately \$1,204. Since parts of the proposed apartment buildings will be in the City regardless of annexation, the Police Department will pick up some of this cost anyway. So, the actual cost of annexation will range from \$0 to \$1204.

Funding for the manpower and equipment used to serve the area will come from the regular Police Department budget which is derived primarily from local property taxes through the General Fund. Any monies allocated to the General Fund can be used for this budget and these services.

2. Fire

The Fort Wayne Fire Department will provide service to the Stone Pointe Village annexation area immediately upon annexation. The services provided include fire protection and suppression, emergency rescue and fire prevention inspection.

First response to calls for service will come from Station #13 on Coliseum Blvd. and Parnell Avenue and Station #6 on Coliseum Blvd.

Serving the proposed apartment complex will not require additional personnel or equipment. Inspections would use manpower time and any runs to the area would use some materials and fuel. However, this annexation alone will not lead to an increase in the Fire Department budget requirement. There are three reasons for this fact. First, the Fire Department will probably make runs to the apartment buildings because of the way the City limits cut through them. Second, the area of responsibility being added is too small to calculate a reasonable estimate of the number and cost of additional runs. Finally, the Fire Department can absorb the additional area in its present budget and service structure. Funding for which comes through the City City Budget.

3. Emergency Medical Service

Immediately upon annexation, the Stone Pointe Village area will receive full time emergency medical service coverage from the Fort Wayne EMS Department. This includes ambulance coverage and first aid treatment to victims of heart attacks, automobile and other accidents, and to others requiring immediate medical attention.

EMS response will come from Fire Station #13, located at the intersection of Coliscum Blvd. and Parnell Avenue. On certain runs the Fort Wayne Fire Department will provide initial response and extra assistance. This will come from Station #13 or from #6 on Coliscum Blvd.

The Fire Department trains its personnel so that there is a trained emergency medical technician at each station and on all runs. The firemen will be able to administer medical treatment before the ambulance arrives to transport the victim.

The Emergency Medical Service provided to the Stone Pointe Village area will be equivalent to the service provided to other areas within the city. The City is currently providing service to the immediate south of the annexation area, including part of the apartment complex, so response time should be nearly the same for the Stone Pointe Village annexation area as it is for these adjacent areas. It will also be within standards that are acceptable to the BMS department.

Usually the estimated cost of EMS services is computed by a per capita method using the residential population of an area. With potentially 100 people involved, the area would generate about 8 EMS runs per year. At a per run cost of \$55. the annual cost is estimated at \$440.

Much of this annual cost could be incurred regardless of annexation, because parts of three proposed buildings will be within the current city limits. Furthermore, once the buildings are constructed, the City is likely to provide much of the EMS service to the area currently outside the City. Should the buildings be taxed at the City rate then EMS would probably treat the structures as being inside the City. That would reduce the EMS cost attributable to annexation.

Funding will come out of the regular EMS budget which is supported by local property taxes through the General Fund.

4. Solid Waste Collection

The City solid waste removal contract with National Serv-All does not include multi-family structures. Therefore, this annexation would not involve any expenses to the Civil City for solid waste collection.

5. Traffic Control

The City of Fort Wayne will assume responsibility for traffic control in this area immediately upon annexation. Since plans are to locate the road serving Stone Pointe Village in the area already annexed, these new responsibilities are limited. The City will regulate traffic engineering for the site to protect public safety, but no direct expenditures for facilities are required.

Street Lighting

There will be no cost for street lighting since no roads are being annexed and Coldwater Road is not in the City. Regulatory costs are not amenable to calculation for an area this small.

Streets and Roads

Since there are no public streets or roads in the area and none expected, there will be no street maintenance or construction costs due to the amnexation.

8. Parks

No additional parks are needed in the area because of the small population being added to the City. Also, the bulk of the population in Stone Pointe Village is in areas already in the City.

9. General Administrative Functions

Upon annexation all administrative functions of the City will be available to the annexation area. This includes, but is not limited to, the Law Department, the City Plan Commission, the Mayor's Office, the Board of Works, Metropolitan Human Relations, and so on. General Administration includes all the regulatory and program functions of the various City departments. When the Stone Pointe Village annexation becomes effective City departments will be notified and will expand their jurisdictional areas accordingly.

The costs of these services cannot be directly related to the size or population of an area, 1 Consequently, this plan does not include cost estimates. Also, because the proposed structures will be split by the current city boundary anyway,

¹ Community Development and Planning, <u>Annexation Program and Policy Study</u>, 1976.

there is no measurable addition of responsibility. An expansion of the size proposed here can be absorbed by the City departments through their regular budgets. These budgets are developed with consideration of annexation. Therefore, expansion of administrative functions is possible. Funding comes from a variety of resources including the General Fund, monies from the State (MWH for example) and in some cases, Federal Grants.

FORT WAYNE LITTLITTES

Water and sanitary sewer facilities will be provided to the Stone Pointe Village annexation area by City Utilities. These services are paid for with user charges and tap fees and not through Civil City property tax revenues. Storm drainage facilities will be provided by the developer of the annexation area under the supervision and control of City Utilities.

1. Water

Stone Pointe Village Phase II will receive water services from City Utilities. Line extensions to the apartments will be paid for by the developer. Facilities are adequate to accommodate the additional proposed apartment units. Should development plans change, the developer will still be responsible for water line extension.

Fire Hydrants

As part of any development plan for the area, adequate fire hydrants will be required. Present plans do not include public right-of-way. This means that the fire hydrant user fee will be paid by the property owner and not by the Civil City.

3. Sanitary Sewers

The Stone Pointe Village annexation area will use City Utilities sanitary sewers. Installation will be done and paid for by the developer. Plan review and approval will be the responsibility of Water Pollution Control Engineering.

4. Storm Drainage

Storm drainage facilities will be provided by the developer of the Stone Pointe Village complex. The City will regulate the provision of these facilities.

FINANCIAL SUMMARY

1. Revenue

As vacant land the annexation area has an assessed valuation of \$6,300. Using the most recent City tax rate, \$5.1914 per \$100 of assessed valuation, revenue from this land would be \$201 annually.

After development the assessed value of the land will increase to \$12,700. The assessed value of the four apartment buildings involved will be roughly \$269,200. According to the Washington Township Assessor, the City will probably receive tax revenue from the three buildings that are split by the City limits regardless of annexation. Under this policy, annexation would add \$80,000 in assessed valuation. Without this policy the land and buildings being annexed will be assessed after development at \$281,900. The proportion annexed is roughly equal to \$175,250. Civil City tax revenue on the \$80,000 would be \$2553. Tax revenue on the \$175,250 would be \$593 and on the \$281,900, \$8997. So, actual revenue will be \$2553, but on the area being used to determine costs, the revenue would be a theoretic \$5595.

No population based revenue will be received from the State until the 1990's since the State uses the decennial (1980) census as a base.

Expenditures

As explained in the Municipal Services reports, annexation costs for several services cannot be calculated with much accuracy because of the way the City limits split proposed structures. Nevertheless, estimates were made and are summarized below.

Service	Annual Cost		
Police Fire	\$0 to \$1,204 \$0		
EMS	- \$0 to \$440		
Solid Waste Collection	\$0		
Traffic Control	\$0		
Street Maintenance	\$0		
Parks	\$0		
Fire Hydrants	\$0		

Five Year Summary

Once Stone Pointe Village, Phase II, is completed and annexed, the City will receive from \$2,553 to \$5,593 in tax revenues depending on the Assessor's policy regarding split structures. The cost of serving the annexation area alone, once developed, is estimated at \$0 to \$1,640.

Assuming annexation in 1980, apartment occupancy starting in 1981, maximum costs, minimum revenue, ten percent (10%) inflation, and the present State property tax law which provides for roughly 4.5% annual tax levy increases, the following five year fiscal summary results.

Year	Expenditures	Revenue	Net
1980 1981 1982 1983 1984	0 \$1804 1984 2182 2400	0 0 \$2668 2788 2914	0 -\$1640 + 684 + 606 + 519 +\$ 164

Although there is a first year deficit, it is made up for with a modest annual gain. $\dot{}$

SUMMARY AND RECOMMENDATIONS

1. Indiana Annexation Statutes

This voluntary annexation meets the legal requirements of I.C. 18-05-10-25 by being contiguous to the corporate limits and having been petitioned for by more than 51% of the property owners. This report meets the fiscal plan requirements of R-56-79. It delineates the services to be provided, estimates the costs of these services, includes a plan for the organization and extension of these services, and states how the services will be funded. No employees of other governmental entities will lose their jobs because of this annexation.

Fort Wayne's Annexation Policy

The Fort Wayne City Council has considered other annexation criteria in addition to those set forth by the State Statutes.

A. The area proposed for annexation must have a unity of interest with the municipality.

Clearly, with parts of the proposed apartment structures in the annexation area and other parts in the City, this condition is met.

B. The advantages to the proposed annexation area must outweigh the disadvantages.

The principal advantage will be that all of the apartment complex will be completely within the City instead of split. Urban services can then be provided with less confusion and greater efficiency. There will be a greater tax burden, but this is balanced by the clarity in service provision which makes development and operations simpler.

C. The advantages to the City must outweigh the disadvantages.

The City would grow along with the urban area, thereby providing for a strong tax base and the ability to provide adequate services. Having the entire Stone Pointe Village apartment complex in the City would greatly simplify the provision of services,

D. The deficit of income against expenses to the City must not be unreasonable.

Annexation will have a negligible effect in this regard. The City will be providing services to part of the proposed complex anyway, and will be receiving some tax revenue regardless. Services effected by annexation should cost less than the tax revenue from Stone Pointe Village.

E. The City must desire to annex the area.

The Stone Pointe Village annexation area is adjacent to recently annexed Wheatridge. Part of the complex was already annexed and the City accepted extraterritorial planning jurisdiction for the entire complex area. Annexation merely follows through on the process of clearly establishing planning and service jurisdiction.

Based on analysis of the Stone Pointe Village annexation area by the Department of Community Development and Planning, the Department finds that this annexation is consistent with City policies and in the City's best interests. Therefore, annexation is recommended.

Admn.	Appr.

	Aumii. Appi.
•	DIGEST SHEET \$20-0.7-13
TITLE OF ORDINANCE	Reolution for the Voluntary Annexation of Stone Pointe Village
DEPARTMENT REQUESTING	ORDINANCE CD&P
SYNOPSIS OF ORDINANCE	Resolution confirms City policy of following I.C. 18-5-10-25
with regard to	Stone Pointe Village Voluntary Annexation.
The state of the s	
-	
EFFECT OF PASSAGE Cit	y more likely to be in conformance with I.C. 18-5-10-25 with
regard to Stone	Pointe Village Annexation.
	:
EFFECT OF NON-PASSAGE	City could fail to conform with I.C. 18-5-10-25 when annexing
Stone Pointe Vi	llage.
	Costs, Expenditures, Savings) To be explained by
annexation fisc	ai pian.
(ASSIGN TO COMMITTEE (J.N.) <u>Anneyation</u>